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IMMEDIATE
By Registered Post

29th AUGUST
1986

No.K.14011/39/86-NCRPB
NCR Planning Board
C Wing, Nirman Bhavan

New Delhi, dated the 20th August 1986.

Subject : 4th meeting of the NCR Planning Board - being held on 29th August, 1986.

Reference : Telegram dated 6th August 1986.

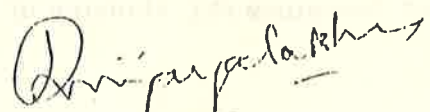
As telegraphically informed on 6th August 1986, the Fourth meeting of the Board will be held as under:-

Date : Friday the 29th August 1986.
Time : 11 A.M.
Venue : Committee Room No.E, Vigyan Bhavan, N.Delhi.
Programme
11 AM : Discussion on the agenda items.
1 PM : Lunch.
2 PM : Discussion on agenda item, if any.

Agenda

1. Confirmation of the Minutes of the 3rd meeting of the Board held on 3rd July 1986.
2. Interim Development Plan for the National Capital Region.
3. Any other item.

2. Kindly make it convenient to attend the meeting and confirm your participation.


(Mrs V.R. Sundaram)
DEPUTY DIRECTOR
For Member Secretary

To

1. Shri Abdul Ghafoor, Union Minister for Urban Development, New Delhi
2. Shri Bansi Lal, Chief Minister of Haryana, Chandigarh
3. Shri Haridas Joshi, Chief Minister of Rajasthan, Jaipur
4. Shri Vir Bahadur Singh, Chief Minister of Uttar Pradesh, Lucknow
5. Shri H.L. Kapur, Lt. Governor, Delhi
6. Shri Ramesh Chandra, Secretary, Ministry of Urban Development, New Delhi
7. Shri R. Ganapathi, Secretary, Department of Expenditure, Ministry of Finance, New Delhi
8. Shri R.J. Chelliah, Member, Planning Commission, New Delhi
9. Shri E.F.N. Ribeiro, Chief Planner, Town & Country Planning Organisation, L.P. Estate, New Delhi
10. Shri Madhav Rao Shinde, Minister of State for Railways, New Delhi
11. Shri N.D. Tiwari, Minister for Industry, New Delhi
12. Shri Rajesh Pilot, Minister of State for Surface Transport, New Delhi
13. Shri Jay Prवेश Chandra, Chief Executive Councillor, Delhi
14. Shri K.R. Mathur, Chief Secretary, Delhi Administration, New Delhi
15. Smt. Padma Seth, Minister of State in charge of Urban Development, Government of Uttar Pradesh, Lucknow
16. Shri J. Kalyanakeshnan, Chief Secretary, Government of Uttar Pradesh, Lucknow
17. Shri P.P. Caprihan, Chief Secretary, Government of Haryana, Chandigarh
18. Seth Srikrishnan Dass, Minister for Town & Country Planning, Government of Haryana, Chandigarh
19. Shri Sajjan Singh Yadav, Minister for Urban Development, Government of Rajasthan, Jaipur
20. Chief Secretary, Government of Rajasthan, Jaipur
21. Shri M. Shankar, Member-Secretary, NCR Planning Board, New Delhi

Co-opted Members

1. Shri Motilal Vora, Chief Minister of Madhya Pradesh, Bhopal
2. Secretary, Ministry of Industries, New Delhi
3. Chairman, Railway Board, New Delhi
4. Secretary, Ministry of Surface Transport, New Delhi
5. Adviser (HUD), Planning Commission, New Delhi

Special invitees

1. Minister of State for Urban Development, New Delhi
2. Special Secretary, Ministry of Urban Development, New Delhi
3. Joint Secretary (UD), Ministry of Urban Development, New Delhi
4. Joint Secretary (F), Ministry of Urban Development, New Delhi

AGENDA ITEM NO:1

Subject : Confirmation of the Minutes of the 3rd Meeting of the NCR
Planning Board held on 3rd July 1986.

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The Minutes of the 3rd meeting of the National Capital Region
Planning Board held on 3rd July 1986 (copy enclosed for ready refer-
ence) was circulated on 18th July 1986. The Board may kindly confirm
the Minutes of the meeting.

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NATIONAL CAPITAL REGION
PLANNING BOARD

Minutes of the 3rd meeting of the National Capital Region
Planning Board held at 11 A.M. on Thursday the 3rd July, 1986
at Vigyan Bhavan, New Delhi.

The following were present:

1. Shri Abdul Ghafoor,
Minister of Urban Development

Chairman

Government of India

2. Shri Madhavrao Scindia
Minister of State for Railways
3. Shri Rajesh Pilot
Minister of State for Surface Transport
4. Shri R.J. Chelliah
Member, Planning Commission
5. Shri P.P. Nayyar
Secretary,
Department of Surface Transport
6. Shri N.K. Seth
Adviser (HUD),
Planning Commission

Union Territory of Delhi

7. AVM (Rtd.) H.L. Kapoor
Lieutenant Governor of Delhi
8. Shri Jag Pravesh Chandra
Chief Executive Councillor
9. Shri K.K. Mathur
Chief Secretary,
Delhi Administration

Government of Haryana

10. Shri Katar Singh
Finance Minister
11. Seth Srikrishan Dass
Minister for Town & Country Planning
12. Shri P.P. Caprihan
Chief Secretary
13. Shri R.S. Mann
Secretary,
Town & Country Planning

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Government of Rajasthan

14. Shri Sujan Singh Yadav
Minister for Urban Development

Government of Uttar Pradesh

15. Smt. Padma Seth
Minister for Urban Development
16. Shri M. Shankar
Member-Secretary
National Capital Region
Planning Board

The Chief Minister of Madhya Pradesh attended the meeting as a special invitee.

Some of the members were accompanied by their aides. A list of officers who participated in the meeting is given in Annexure I.

At the outset, the Chairman specially welcomed the new members, viz., Shri Bansi Lal, Chief Minister, Haryana, Shri N.D. Tiwari, Union Minister of Industries, Shri Madhavrao Scindia, Minister of State for Railways, Shri Rajesh Pilot, Minister of State of Surface Transport and Shri R.J. Chelliah, Member, Planning Commission. (The Chief Minister of Haryana and the Union Minister of Industries were however, not present at the meeting due to other pressing engagement.)

The items on the Agenda were then taken up for discussion.

Agenda item No. 1 : Confirmation of the minutes of the second meeting of the Board held on 20th November, 1985

The minutes of the second meeting of the Board circulated on the 10th December, 1985 were confirmed.

Agenda item No. 2 : Co-option of Members

The proposal to co-opt the following members was approved.

1. Secretary, Department of Industrial Development, Ministry of Industry, Government of India
2. Secretary, Department of Surface Transport, Government of India
3. Chairman, Railway Board
4. Adviser (IHUD), Planning Commission, Government of India

Shri Madhavrao Scindia pointed out that with the very rapid improvement in communication and transport facilities that has been envisaged in the NCR Plan during the next decade, significant counter magnet satellite areas would be developed outside the formal NCR areas; there are, however, some areas outside the NCR but not very far from it where transportation and other infrastructure facilities are much better than those in the formal NCR areas. In recognition of this fact, the Chief Minister of Madhya Pradesh had been invited to attend the meeting of the Board. He requested that in recognition of the proximity of Madhya Pradesh to the NCR and that some towns in Madhya Pradesh could be effective counter

magnets to Delhi in the decade to come, the Chief Minister, Madhya Pradesh, should also be co-opted as a Member of the Board. The Board approved the proposal to co-opt the Chief Minister, Madhya Pradesh as member of the Board.

The Chief Executive Councillor suggested that telecommunication being an important subject, the Minister for Telecommunications should also be included as a member of the Board. It was explained that according to the provisions of the Act, the maximum permissible number of members of the Board being 21, it was not possible to include any more persons as members of the Board.

Agenda item No. 3 : Note on Action taken on the minutes of the second meeting of the Board

The action taken on the minutes of the second meeting of the Board was noted.

Agenda item No., 4 : Business transacted by the Planning Committee, Personnel Group, Project Sanctioning and Monitoring Group, etc (for information)

The Board noted the business transacted by the Planning Committee, the Personnel Group and the Project Sanctioning and Monitoring Group of the Board.

Items number 5 and 6 were then discussed together,

Agenda item No. 5 : Interim Development Plan for National Capital Region

Agenda item No. 6 : Shifting of offices of Central Government undertakings located in Delhi

The Lt. Governor, while appreciating the draft Interim Plan, pointed out that the proposals contained therein needed careful consideration. He suggested that since the Board would not be meeting frequently, a small group be constituted, with the Special Secretary, Ministry of Urban Development as the Chairman and the Chief Secretaries of the States concerned as members,

who could meet once in a month or two to go into the details of different proposals and to monitor the progress of implementation and follow up action. He emphasised the need for taking immediate action by adding that any delay in implementing the National Capital Region Plan proposals would defeat the very purpose of constituting the Region.

The Lt. Governor further suggested that the financial requirements of National Capital Region development be placed before the Planning Commission. The Board will have to fix inter-se priorities and make the most optimum use of funds placed at its disposal. He also pointed out the need to develop and strengthen the implementing agencies so that the Plan is implemented in a more organised manner and also within a specific time frame.

The Chairman narrated his experience during his recent visit to Barcelona and pointed out that the migration of population from rural areas to urban areas was a universal phenomenon.

The Chief Minister, Madhya Pradesh, stated that Delhi had been subjected to a continuous growth of population, primarily due to large scale in-migration and this had led to a tremendous strain on its infrastructure. A regulated migration to the city and simultaneous dispersal of its socio-economic activities had, therefore become imperative and urgent. Referring to the growth of towns like Ghaziabad, Faridabad, Gurgaon etc., in the periphery Delhi he pointed out that because of their proximity to Delhi, continuous commutation of people between Delhi and these towns was unavoidable. Consequently, the road network and the transport and telecommunication facilities between such nearby satellite towns & Delhi would continue to come under heavy strain and would require massive investment. He, therefore, proposed that the question of selection of counter-magnet areas outside the National Capital Region be taken up on priority, simultaneously with the proposals for development of the National Capital Region area towns proposed in the Interim Plan. He suggested that Gwalior city, having a population of 7 lakhs, would be ideal as a counter-magnet; it is about 300 kilometres away from

Delhi and is extremely well located from the point of view of rail, road and airline facilities; there is enough land available at comparatively low prices at Gwalior; water supply and civic infrastructure is well developed; Gwalior had a rich cultural heritage and is an important educational centre. He was of the view that if further development of Gwalior town is taken up as a counter-magnet and sufficient economic inputs are made available, it will help to develop the economy of the adjoining area too.

Shri Nayyar pointed out that the availability of resources should be delinked from the question of planning for the ICR. The needs and requirements will have to be worked out first. He referred to the need to distinguish between the transport needs of the city centre and those of the new growth centres. He suggested that the ICR planning and development be brought about in such a manner that the transport system gets developed in an integrated manner alongwith the road systems and the various other modes; cheap public transport system best suited to the region should be made available in order to reduce the congestion on the roads. He also alluded to the public transport systems prevalent in other developed countries. While agreeing with Shri Nayyar, the Chairman pointed out that the proposals contained in the draft Interim Plan were preliminary and the views of the members would be taken into consideration before finalising the plan. He also suggested that a small committee consisting of the Railway Minister, Surface Transport Minister and other persons concerned could visit places like London, Paris, Budapest etc. and consider whether the internal transport systems prevalent in these cities would be useful for the National Capital Region area.

Shri Seth pointed out that Delhi's problems were increasing mainly because Delhi was being developed more and more. He was of the view that a time had come when there should be no further development of Delhi. According to him, better living conditions in Delhi and availability of employment

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opportunities and infrastructural facilities tended to attract more and more migrants to Delhi. He pointed out that infrastructural facilities like telecommunications, roads, etc., in the areas included in the NCR should be brought up to the same level as obtained in Delhi, so as to provide a counter-attraction to the migrating population. He was of the view that the growth of economic activities in Delhi should be curbed. He cited the example of London and stated that suburbs 25 or 30 Kms. away had been developed, self-contained and self-reliant in all respects, so that there was no need to come to London frequently. He also pointed out that apart from employment opportunities, basic facilities like education and health facilities ought to be adequately developed in the areas outside Delhi.

Referring to the proposals relating to the priority towns, Shri Scindia pointed out that keeping in view the resource constraints and the paucity of funds, the Board should take note of other towns even outside the NCR area if the State Government or the local bodies concerned are able to accord priority for the development of such towns.

The Chairman suggested that each Ministry/Department should while formulating its budget proposals, give priority to the development needs of NCR towns. Likewise, the State Governments should earmark adequate funds for the NCR Schemes within the State Plan ceilings.

Referring to the proposals for developing quick and rapid transport facilities included in the draft Interim Plan, Shri Scindia expressed his apprehension that instead of decongesting Delhi, these might result in generating more pressure on Delhi. The Member-Secretary clarified that keeping this possibility in view, draft Interim Plan proposals envisaged the development of rail network (EMU etc.) connecting only the DMA towns and not the outer ring towns. Shri Scindia also emphasised the need to adopt a consortium approach with a view to over-coming the resource constraints. He pointed out that the intra-urban and sub-urban transport is generally managed by local authorities but, considering the peculiar situation in our country, there was a need to apportion the responsibility among the Department of Railways, the Urban Development Ministry, the State Governments and the local municipal/development authorities.

Shri Rajesh Pilot suggested that the octroi and terminal tax in the States coming within the NCR and the Union Territory of Delhi should be abolished. He felt that unless this is done, any amount of upgradation of the road and other transport facilities would not lead to solution of the present

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and future problems. He also desired that the Board should recommend the allocation of adequate funds to the Transport Ministry in order to enable that Ministry to give priority to the provision of the required facilities in the areas included in the NCR. Another point emphasised by him was that if Delhi is to be decongested, adequate steps will have to be taken to provide hospitals, schools and other facilities in the identified priority towns in the NCR. A system of quota of central schools for the National Capital Region should also be introduced. Referring to the fact that while acquiring lands for development projects, only a meagre amount is paid as compensation to the farmers though the Development Authorities later on sold the developed land at very high rates, he pleaded that adequate compensation should be paid to the farmers and other land-owners with a view to avoiding discontent among them.

The Member-Secretary clarified that while preparing the draft Interim Plan, care had been taken to ensure that the facilities that may be provided in the priority towns will be of a standard comparable to that obtaining in Delhi and that the quality of services would be substantially improved. He also explained the three tier approach adopted for the development of the region, viz., curbing the growth of population in Delhi, controlled development in Delhi Metropolitan Area and induced development in the rest of the Region. He stated that so far as Delhi was concerned, the intention was to maintain and even improve the quality of services but to curb the activities that induce the in-migration of people. It is also proposed to develop DMA towns and provide in those towns facilities of a standard comparable to that obtaining in Delhi so that people do not migrate from these towns to Delhi but people from Delhi are attracted towards those towns.

Shri Chelliah stated that the proposals of the Board involving a total outlay of Rs. 867 crores in the 7th Plan for the NCR schemes will be placed before the meeting of the full Planning Commission alongwith similar other proposals for additional allocations received from other Ministries/Departments. He, however, added that it would not be possible to find resources of the order of Rs. 867 crores for NCR Development Schemes in the Seventh Plan period. The State Governments concerned could, at best, be advised, during the annual plan discussions, to earmark adequate funds for development of priority towns within their respective State Plan ceilings. He suggested that the Ministry of Urban Development should take urgent steps for setting up the Urban Infrastructural Development Corporation and stated that it may be possible to find some resources through this Corporation for the NCR developmental schemes. He emphasised the need for preparation of city specific plans. He was of the view

that, during the Seventh Plan, it may be possible to spend only half of the amount of the proposed Rs. 867 crores. It was pointed out that the proposal to establish the Urban Infrastructural Development Corporation was still pending with the Ministry of Finance. The Member-Secretary, while drawing attention to specific proposals submitted to the Planning Commission, stated that the proposed Urban Infrastructural Development Corporation may not be able to meet the requirements of the NCR because a provision of only Rs. 35 crores had been made in the Seventh Plan as initial capital contribution to that Corporation. Another pertinent factor was that out of the schemes included for investment in the NCR, costing Rs. 867 crores in the aggregate, schemes costing only about Rs. 280 crores (development of economic activities, land acquisition and development, development of infrastructural facilities) would fall directly under the urban development sector and would be eligible for funding by the proposed Corporation. For the other schemes costing Rs. 587 crores which fall in other sectors like railways, telecommunications, national highways and regional roads, they would, by their very nature, necessitate separate additional plan allocation. He also pointed out that barring the land acquisition schemes costing Rs. 90 crores, the remaining schemes are promotional and developmental in nature and may not yield any return in a short time range. They may not, therefore, be justifiable on commercial basis and may not qualify for lending by the proposed Corporation.

Shri Katar Singh, Finance Minister [Haryana], stated that the State Government had developed the priority towns of Gurgaon and Panipat; Urban Estates for industrial and residential purposes have also been developed. These had not, however, attracted any persons from Delhi. At this point, Shri Seth again emphasised the need to develop the other infrastructural facilities (hospitals, schools etc.) also so as to induce dispersal of population from Delhi.

Shri Seth pointed out that since the NCR would help solve Delhi's problems, Delhi UT should be able to spare some resources for the development of NCR. At this point, the Special Secretary [UD] pointed out that apart from raising the resources, Delhi UT can rectify the present situation by taking appropriate fiscal measures. He drew attention to the tax structure in Delhi which was comparatively more favourable and was, therefore, instrumental to attracting industry and trade to Delhi. He suggested that steps should be taken to remove this tax differential. The Lt. Governor then pointed out that if more resources are to be raised by increasing taxes, more facilities will be demanded by the residents of Delhi and may have to be provided. He was of the view that Delhi city will not be able to physically contain more than 90 to 100 lakhs

of people, but there were difficulties in checking migration to Delhi. The Lt. Governor also pointed out that the neighbouring States had lately reduced taxes on vehicles, T.V. and other electrical items and that the tax differential had already narrowed down.

The Chief Executive Councillor re-iterated that Delhi is not meant for NCR but NCR is meant for Delhi. He was critical of most of the proposals included in the Interim Development Plan. He was also not in favour of disincentives proposed for diverting economic activities away from Delhi to DMA towns, etc. He pointed out that Delhi UT was providing facilities in the rural areas to make the living there more comfortable. He was against the idea of shifting the wholesale trade and industries from Delhi. He pointed out that Delhi was a traditional trading place and had further developed as a centre for wholesale trade over the last 50 years or so. If these activities are taken out of Delhi, the character of Delhi would, in his view, be destroyed. He reiterated that some way had to be found to stop migration to Delhi. At the same time, he pointed out that if industries are shifted out of Delhi, that would create the problem of un-employment. In his view, everything possible should be done to make Delhi more comfortable and more prosperous. Some members, however, pointed out that, over a period of time, Delhi had become a manufacturing city. As regards uniform tax structure, the CEC pointed out that Haryana had reduced the sales tax from 10% to 4%; in Rajasthan sales tax on certain items had been reduced from 12% to 4% and in Uttar Pradesh from 10% to 0%. He stated that disincentives to economic activities and the fiscal measures suggested might result in a political upheaval. In his view, construction activities attracted migration to Delhi and not wholesale trade. He strongly deprecated certain proposals contained in the draft Interim Plan on the ground that they would put the prosperity clock of Delhi back to 1931. He suggested that there should be a separate NCR unified Transport Authority. He desired that the Board should recommend that the powers of the Water Pollution Board should be delegated to the Delhi Administration and it should be treated as State Government for this purpose. He also suggested that the perspective for the NCR plan should be 2010. The CEC also stated that Delhi would be prepared to part with some money to help build some satellite towns because that will help Delhi. He emphasised the need to maintain the character of Delhi as not only the national city but also an international city.

The Member-Secretary clarified that the intention behind the proposals contained in the draft Interim Plan was to maintain the character of Delhi as a capital city and to save it from becoming a predominantly manufacturing city over a period of time.

Since most of the Members had expressed that they needed some more time to examine in detail the proposals contained in the draft Interim Plan, it was decided by the Chairman that another meeting be convened within a month to discuss and deliberate upon the draft Interim Plan.

The meeting ended with a vote of thanks to the Chair.

No.K.14011/29/86-NCRPB
NATIONAL CAPITAL REGION
PLANNING BOARD
C WING, NIRMAL BHAVAN

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New Delhi, Dt.18.7.1986.

Copy forwarded for information and appropriate action to all the Members of the Board.


(V.R.SUNDARAM)
DEPUTY DIRECTOR

Special invitees

1. Shri Motilal Vora
Chief Minister of Madhya Pradesh
2. Shri Dalbir Singh
Minister of State for Urban Development
3. Shri D.M. Sukthankar
Special Secretary,
Ministry of Urban Development

Other participantsGovernment of India

1. Shri R.L. Pardeep
Joint Secretary,
Ministry of Urban Development
2. Shri S.T. Veeraraghavan
Joint Secretary & Financial Adviser,
Ministry of Urban Development
3. Shri A.V. Gokak
Joint Secretary,
Department of Industrial Development
4. Shri Gauri Shankar
Member, (Engineering),
Railway Board
5. Shri K.T. Gurumukhi
Town & Country Planner,
Town & Country Planning Organisation
6. Shri P.K. Srinivasan
Consultant,
Planning Commission

Government of Haryana

1. Shri J.C. Chopra
Chief Town Planner
2. Shri B.D. Gulati
Chief Co-ordinator Planner (NCR)
3. Shri R.N. Parasher
Director,
Town & Country Planning

Government of Rajasthan

1. Shri P.B. Mathur
Secretary,
Urban Development and Local Self Government
2. Shri H.S. Mathur
Chief Town Planner

Government of Uttar Pradesh

Shri A.P. Singh

Delhi Administration

1. Shri Ganga Das
Secretary (Lands & Buildings)
2. Shri M.C. Verma
Secretary (Planning & Education)
3. Shri J.C. Gambhir
Director (Planning),
Delhi Development Authority
4. Shri R.G. Gupta
Director (City Planning),
Delhi Development Authority

Government of Madhya Pradesh

1. Shri G.S. Shukla
Resident Commissioner
2. Shri N.B. Lohani
Secretary to Chief Minister
3. Shri R.C. Jain
Principal Secretary to Government,
Housing and Environment

AGENDA ITEM NO:2

Subject : Interim Development Plan for the National Capital Region.

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The draft interim development plan for the National Capital Region was included as Agenda Item No.5 for the 3rd meeting of the Board. As the discussion on this item was inconclusive, it was decided to continue the discussion in the next meeting. The present meeting has been called mainly to discuss the draft interim plan and finalise it. The Board may kindly consider the draft interim plan.

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SUPPLEMENTARY AGENDA ITEM FOR THE 4TH MEETING OF THE NCR PLANNING
BOARD TO BE HELD ON 29.8.1986

Subject: Delegation of Powers by the National Capital Region
Planning Board.

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In the first meeting held on 4th June 1986, the Board considered the proposals for delegation of powers relating to day to day administration and those relating to financial functions for establishing and running the Board to member Secretary and also powers proposed to be delegated to Project Sanctioning and Monitoring Group and Personnel Group. The Board approved the proposals. The delegation of Powers as approved by the Board was notified in the Gazette of India Part III-Section IV dated 10.8.1985, copy enclosed.

2. It will be observed that both the Project Sanctioning and Monitoring Group and the Personnel Group are headed by the Secretary, Ministry of Works and Housing(now Ministry of Urban Development) as Chairman.

The work relating to National Capital Region is at present under the charge of Special Secretary, in the Ministry of Urban Development. In order to enable the Special Secretary to preside over the meetings of the Personnel group or the Project Sanctioning and Monitoring Group, the Board may kindly approve a minor modification to the existing delegation of powers to the effect that the Chairman of the two Groups will be the Secretary or the Special Secretary of the Ministry of Urban Development, as proposal in the enclosed draft Notification.

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(To be published in the Gazette of India Part III Section 4)

No.K.14011/13/85-NCR
NATIONAL CAPITAL REGION
PLANNING BOARD
C WING NIRMAN BHAVAN

NEW DELHI, dated

N O T I F I C A T I O N

In exercise of the powers conferred by Section 32 of the National Capital Region Planning Board Act, 1985, the NCR Planning Board hereby makes the following amendments to the delegation of powers contained in the Notification No.K.14011/13/85-NCR, dated the 8th July 1985 (published in the Gazette of India Part III - Section 4, dated 10th August 1986):-

1. In the composition of the Project Sanctioning and Monitoring Group, in item No.(i) for the word "Secretary", substitute the words "Secretary or Special Secretary";
2. In the composition of the Personnel Group in item No.(i), for the word "Secretary", substitute the words "Secretary or Special Secretary".

(M.Shankar)
Member Secretary

To

The Manager,
Government of India Press,
Faridabad.

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published in the Gazette of India Part III-Section 4)
(S. No. 10-8-85)

No.K.14011/13/85-NCR
NATIONAL CAPITAL REGION
PLANNING BOARD
'C' WING, NIRMAN BHAVAN

NEW DELHI, dated the 8th July, 1985.

N O T I F I C A T I O N

In exercise of the powers conferred by Section 32 of the National Capital Region Planning Board Act, 1985 the National Capital Region Planning Board, (hereinafter called the Board) hereby makes the following delegations:

I. Functions, powers and duties under clauses (b), (c) & (e) of sub-section 2 of section 32:

To identify individual projects against schemes approved by the Board for funding by the Board, to release instalments for the same and for carrying out a constant review of the progress of the projects, the functions powers and duties of the Board are delegated to the following persons in the Group:-

PROJECT SANCTIONING AND MONITORING GROUP:

- | | | |
|------|--|--------------|
| i) | Secretary, Ministry of Works and Housing. | .. Chairman. |
| ii) | Secretary (Expenditure) or his representative. | - Member. |
| iii) | Adviser, Planning Commission or his representative. | - Member. |
| iv) | Joint Secretary in charge of NCR in the Ministry of Works and Housing. | - Member. |
| v) | Secretaries-in-charge of the NCR work in the States and Delhi UT. | - Member. |
| vi) | Chief Planner, TCPO, New Delhi. | - Member. |
| vii) | Member Secretary, NCR Planning Board. | - Convenor. |

1) The group is empowered to sanction loans and grants for the implementation of sub-regional plans and project plans and for the development of the counter-magnet area identified by the Board in accordance with the rules.

2) The group will also exercise the powers to commission surveys and studies on behalf of the Board.

II. Delegation of functions, powers and duties under Section 31 of the Act:

Subject to the limits and conditions mentioned below the Board delegates its powers to create posts and appoint persons against such posts to the following persons in the Group to be called the Personnel Group:-

PERSONNEL GROUP:

- | | |
|---|-------------|
| i) Secretary, Ministry of Works and Housing. | - Chairman. |
| ii) Secretary (Expenditure) or his representative. | - Member. |
| iii) Secretary in charge of NCR work in the State of Haryana. | - Member. |
| iv) Secretary in charge of NCR work in the State of Rajasthan. | - Member. |
| v) Secretary in charge of NCR work in the State of Uttar Pradesh. | - Member. |
| vi) Member Secretary, NCR Planning Board. | - Convener. |

- a) The Group will have full powers to create posts in the Board.
- b) Selection of personnel for appointment against posts, the maximum of scale of pay of which exceeds Rs.1,600/- will be made by the Group and appointment of persons selected by the Group will be made after it is approved by the Chairman.
- c) Selection and appointment of posts the maximum of scale of pay of which is equal to or less than Rs.1,600/- will be made by the Member Secretary.

III. Delegation of powers under Sub-section 22(2)(a):

The functions, powers and duties of the Board (i) to incur administrative expenses of the Board under clause(a) of sub-section 2 of section 22, and (ii) to exercise administrative control and to administer the terms and conditions of employment of the officers and employees of the Board as stipulated in the regulations, is delegated to the Member Secretary as detailed below:-

Sl. No.	Nature of power	Extent of power.
1.	Operation of bank accounts	(a) power to open accounts for the Board in accordance with the rules.

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(b) to authorise any employee or employees of the Board to operate the account individually or jointly.

2. Purchase of Office furniture and equipments.

Full powers for purchase, running and maintenance and repairs of machinery including office furniture and equipments.

3. Purchase of stationery.

Full power.

4. Telephone charges.

Full power. Full power to get new telephone connection, payment of rentals call charges, etc.

5. (a) creation of posts in the Board.

Full power to be exercised by the Personnel Group.

(b) selection of candidates for appointments in the Board.

(a) selection and appointment to posts the maximum of scale of pay of which is more than Rs.1600/- will be done by the Personnel Group and will be subject to approval by Chairman.

(b) selection to other posts to be made by the Member Secretary.

(c) appointments in the Board.

(a) All appointments to posts, the maximum of scale of pay of which exceeds Rs. 1600/- will be made in the name of Board.

(b) In respect of others the appointments will be made by the Member Secretary.

1	2	3
6.	Purchase and maintenance of staff car/vehicles.	Full power for purchase, running, maintenance and repair.
7.	Printing charges.	Full power.
8.	Contingency expenditure	Full power.
9.	Power to grant conveyance allowances to employees of the Board,	Full power. The rate and condition of the allowance should be the same as are applicable to the Central Govt. servants.
10.	To grant honorarium to persons working in the Board as also persons other than those working in the Board for services rendered by them to the Board.	Upto Rs.1000/- in each case.
11.	To grant Earned leave and other kinds of leave to staff working in the Board.	Full power.
12.	Grant of leave salary advance.	Full power.
13.	To sanction advance of TA to the staff working in the Board including LTC as applicable under the Govt. rules.	To the extent admissible under the Central Govt. rules.
14.	To exercise all powers of controlling officer for travelling allowance bills	Full power.
15.	To incur expenditure on entertainment during: (a) Meetings of the Board. (b) Meeting of the Group. (c) Meetings of the Committee. (d) Other official meetings.	Full power. Full power. Subject to a ceiling of Rs.2000/- in a quarter. Subject to a ceiling of Rs.1000/- per month. The above ceilings will

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be subject to relaxation by the Chairman if the circumstances so warrant.

16. To sanction purchase of drawing stationery. Full power.
17. To advertise in newspapers and journals. Full power.
18. To sanction OIA to eligible staff. Full power.
19. Sanction of permanent advance of imprest. Full power.
20. Grant of advance to employees of the Board for the purchase of bicycle. Full power.
21. To incur expenditure on provision of liveries to Peons/Drivers. Full power.
22. Approval of tour of officers/employees of the Board
 - i) through entitled class. Full power.
 - ii) journey by air or by class higher than the entitled class. Full power.
 - iii) reimbursement of actual expenditure of boarding/ lodging for officers/ employees while on tour in special cases subject to ceiling as prescribed in Govt- rules. Full power.
23. Non-interest bearing advance: Full power.
Festival advance/Medical advance in special cases/ advances for natural calamities subject to rules as prescribed in GMR 1963, FR/SR and other instructions issued by the Govt. of India from time to time.
24. Comprehensive insurance of vehicles. Full power.

Any other administrative expenses of the Board the power to incur which has not been included in the list above shall be incurred by the Member Secretary with the approval of the Chairman of the Board.

M. Shankar
(M. SHANKAR)
MEMBER SECRETARY (NOR)

To

The Manager,
Government of India Press,
Varanasi.

Jones/

NATIONAL CAPITAL REGION PLANNING BOARD

Minutes of the 4th meeting of the National Capital Region Planning Board Held at 11.00 A.M. on Friday, the 29th August, 1986 at Vigyan Bhavan, New Delhi.

The following were present:

I. Members

- | | | |
|----|---|-----------------|
| 1. | Abdul Ghafoor
Union Minister for Urban Development | Chairman |
| 2. | Madhavarao Scindia
Union Minister of State for Railways | |
| 3. | Air Vice Marshal H.L. Kaur (Retd.)
Lt. Governor of Delhi | |
| 4. | Jag Parvesh Chandra
Chief Executive Councillor Delhi | |
| 5. | Seth Srikrishan Dass
Minister for Town & Country Planning
Haryana | |
| 6. | P.P. Caprihan
Chief Secretary
Government of Haryana | |
| 7. | Sujan Singh Yadav
Minister of State for Urban Development
Rajasthan | |
| 8. | Smt. Padma Seth
Minister of State for Urban Development
Uttar Pradesh | |
| 9. | M. Shankar
Member Secretary
National Capital Region Planning Board | |

Co-opted Members

- | | | |
|----|---|--|
| 1. | Moti Lal Vora
Chief Minister
Madhya Pradesh | |
| 2. | M.M.S. Srivastava
Adviser
Planning Commission | |

Special Invitees

S/Shri

1. Dalbir Singh
Union Minister of State for Urban Development
2. D.M.Sukthankar
Special Secretary
Ministry of Urban Development
3. S.T.Veeraraghavan
Joint Secretary and Financial Adviser
Ministry of Urban Development

II Others who were present at the meeting

1. R.K.Jain
Member(Engineering)
Railway Board
2. B.Sahay
Joint Secretary
Ministry of Industry
3. K.T.Gurumukhi
Town and Country Planner
Town and Country Planning Organisation
4. Ganga Dass
Secretary(L&B)
Delhi Administration
5. R.S.Mann
Commissioner
Town and Country Planning
Government of Haryana
6. P.B.Mathur
Secretary
Urban Development and Housing
Government of Rajasthan
7. A.P.Singh
Secretary
Department of Urban Development
Government of Uttar Pradesh
8. R.C.Jain
Principal Secretary to
Chief Minister of Madhya Pradesh

S/Shri

9. S.D.Dubey
Special Secretary to
Chief Minister of Madhya Pradesh

10. G.S.Shukla
Commissioner
Government of Madhya Pradesh

11. B.N.Singh
Chief Regional Planner
National Capital Region Planning Board

At the outset, the Chairman, while welcoming the Members of the Board to its 4th meeting, emphasised the need for an early decision on the draft interim Plan. He recalled the desire expressed by the Members at the last meeting to have more time to go through the document and he hoped that the Members would have gone through the contents of the draft Plan and would be in a position to conclude the discussions. The Chairman mentioned that until the draft Plan is approved, the Board would not be in a position to initiate action in pursuance of the interim Plan. The Chairman also informed that the Planning Commission had deferred their decision on the investment plan for the Region pending the approval of the Interim Plan.

The Chairman further informed the Members of the keen interest evinced by the Prime Minister in the Board's deliberations and the desire of the Prime Minister to be apprised of the contents of the approved Plan in a presentation to be made by him. The Chairman also informed the Board about the approval accorded by the Prime Minister to the proposal to constitute a high powered Committee under the Chairmanship of the Cabinet Secretary to identify the offices of public sector undertakings to be shifted out of Delhi.

Agenda Item No.1
Confirmation of the Minutes of the third
meeting of the Board

The minutes of the third meeting of the Board were confirmed.

Agenda Item No.2
Consideration of the Interim Development Plan
for National Capital Region

The Member Secretary mentioned that the members had already made their general observations in the last meeting. He requested that the policies proposed in the draft Interim Development Plan be taken up one by one for discussion and decision.

1) Population Policy:

The population policies were first taken up for consideration. The Lt. Governor of Delhi Union territory observed that the population of Delhi, which at present is about 75 lakhs, with an yearly accretion of 0.3 million, would exceed the NCR Planning Board's projected figure of 112 lakhs by 2001. Therefore, in order to restrict the population of Delhi to 112 lakhs, the excess population will have to be absorbed in the neighbouring States of National Capital Region in some economic activities, which would be deflected from coming to Delhi. He appreciated the constitution of the High Power Committee to identify Public Sector Undertakings to be shifted away from Delhi. He was confident that this would, to a great extent, reduce the population pressure on Delhi.

up to date
population

Voicing his concern at the housing backlog for 1,75,000 applicants who had registered their applications, besides about 1,500 Group Housing Co-operative Societies which had applied for land, the Lt.Governor suggested that for Government servants who had retired or were close to retirement and who were in immediate need of a roof over their head, houses could be constructed outside Delhi. For this, if one town in each participating State was selected and all the required facilities - education, health, cultural, recreational - having the quality and standard comparable to what obtained in Delhi, were provided, it would be feasible for the retired and retiring persons to settle in those towns. This would, to a great extent, ease the pressure for provision of housing by DDA and Group Housing Societies in Delhi. The Lt.Governor added that this would certainly help contain the growth of population in Delhi within the limit of the population target of 112 lakhs set by the Board for the city by 2001. The Lt.Governor reiterated the proposal he had made in the last meeting that a small group be constituted to monitor the progress of implementation of policies and schemes embodied in the Interim Development Plan.

The Member Secretary drew the attention of Members to the basis (vide page 16 of the main report of the Interim Plan) on which the population projection had been attempted. He explained that the efforts which the National Capital Region Planning Board would make would help in reducing the in-migration while the natural growth rate component might follow its own course.

The Board approved the Population Policy and Settlement Pattern.

2) Policy regarding Economic Activities:

Briefing the Members on the set of policies that were to be adopted in the Region in order to bring under control the factors that pull migrants towards Delhi, the Member Secretary explained that the proposed locational policies were intended to help develop alternative areas outside Delhi, equally attractive to Delhi bound migrants. As migrants come to Delhi mainly in search of job opportunities, the policy relating to economic activities was considered the most important and priority element in the total framework of policies which had been suggested.

2.1) Location Policy for Industries:

The Member Secretary explained briefly the proposed location policy for industries. He stated that for location policies, the region was being considered at 3 levels, namely, the core area consisting of the Delhi Union territory, the first ring consisting of the Delhi Metropolitan Area towns and the second ring consisting of the rest of the Region.

The Chief Secretary, Haryana, Shri Caprihan suggested relaxation of controls on allowing medium scale industries in the Delhi Metropolitan Area towns. Reacting to this suggestion, the Lt. Governor said that if it were accepted, Delhi would continue to be a large bedroom for persons working in industries located in the Delhi Metropolitan Area because a vast majority of them would prefer to live in Delhi. The Lt. Governor suggested that if the intention was to make the Delhi Metropolitan Area attractive and prosperous, the only solution would be to improve the quality of life in the Delhi Metropolitan Area towns to a level comparable to that in Delhi. He gave the example of Faridabad, where many industries were facing frequent power cuts. He reiterated that National Capital Region was for Delhi and the restrictive industrial policies mentioned in the Interim Development Plan should be imposed strictly to achieve the objective of reducing the in-migration to Delhi. He emphasised the need to select one or two towns in each participating State where the quality of living could be really improved.

Chief Executive Councillor, Shri Jag Pravesh Chandra, observed that while maintaining the administrative character of Delhi, the wholesale trade, which took several years to develop and grow as a result of various facilities extended, should not be disturbed. Instead, the participating States could promote industries in their respective areas outside the Delhi Metropolitan Area by giving attractive incentives such as tax holidays, land at subsidised prices, low rate of interest, provision of basic infrastructure as well as social amenities and facilities, etc. He felt that it would be proper that de-centralisation of the wholesale trade of the goods that were not being consumed in Delhi was not insisted upon.

The Minister of State for Urban Development, Rajasthan, Shri Sujan Singh Yadav, stated that due to non-availability of grant-in-aid from the Centre to the areas whose annual investment plan was more than Rs.30 crores, the industries located in some of the National Capital Region towns of Rajasthan were suffering. Shri Sahai, Joint Secretary (Industry), in reply, mentioned that though, in the backward areas, if the investment was more than Rs.30 crores, normally subsidies were not given, in view of the plea made by the Government of Rajasthan and others, Government of India had set-up a Committee under the Chairmanship of the Secretary, Planning Commission, to look into the issues raised and make suitable recommendations. He informed that the report of the Committee would be available in about a month's time. He further mentioned that the question of taking the Development Block or Taluqa as the unit for concessions to be given on account of 'no industries' was also under active consideration.

A suggestion was also made for declaring the entire National Capital Region as a backward area or treating it at par with the backward areas for promotion of industries. The Chairman

felt that this may not be a feasible proposition. Shri Sahai from the Industry Ministry mentioned that their Ministry fully supported the proposed location policies for industries set out in the draft Interim Plan.

After discussion, the Board approved the proposed policies.

2.2) Location Policy for Central Government and Public Sector Offices:

The Member Secretary mentioned that the constitution of a high powered Committee, with the approval of the Prime Minister, to identify public sector offices to be shifted outside Delhi. The Board approved the proposed policy.

2.3) Locational Policy for wholesale and distributive trade, commerce, and fiscal policies:

The Chairman observed that this has already been discussed. The Board approved the proposed policies under this Head.

3) Policy regarding Land Use:

The Member Secretary briefly explained the policies in regard to agricultural land, forest development, land for urban development, regional recreational areas, green buffer. The Board accorded approval to these proposed policy measures.

4) Transport and Telecommunication Policies:

The Chairman highlighted the major policy issues relating to transport and telecommunication. The Board approved the suggestions for constitution of a single Metropolitan Transport Authority to provide better and effective services and other policies proposed.

Minister of State for Railways, Shri Scindia, while commenting on the policy for rail links in the Region said that these proposals had in fact been developed in consultation with the Department of Railways and were acceptable in their entirety to that Department. He added that the only problem of course was that of finance. Appreciating the suggestion for setting up a Metropolitan Transport Authority for Delhi he added that in most of the developed countries, such Authorities did exist to regulate and manage multi-nodal transport facilities in metropolitan cities. Unfortunately, however, in our country, in no metropolitan city, such an Authority had so far been set up with the result that in most cases, the sub-urban railways were suffering. He emphasised the need for proper integration of railways with the other means of transport in the context of development of a Metropolitan Region. Responding to a query whether the

Metropolitan Transport Authority could be expanded to National Capital Region boundaries, the Chairman observed that this was a constructive suggestion and would have to be discussed and decided by higher authorities.

5) Policy for Physical Infrastructure (Power, Water Supply, Sewerage and Sanitation):

The Member Secretary highlighted the policies for physical infrastructure as proposed in the Interim Development Plan.

For effective implementation and management of the essential services, the Chief Executive Councillor suggested that the Delhi Administration and the Delhi Development Authority might be allowed to prepare plans for Delhi Metropolitan Area also. The Chairman welcomed this suggestion. Some members of the Board drew attention to the serious problems of power supply these days. The Lt. Governor put forth a proposal for appointment of sub-committees to look into the various essential infrastructure facilities, like water supply, sewerage, drainage and power in the Delhi Metropolitan Area and National Capital Region areas. The sub-committees should come out with definite schemes and suggestions which would form part of the presentation to be made before the Prime Minister. The sub-committees should be given some specific time of a month or six weeks for submitting their respective reports. Adverting to the requirements of these services in Delhi, the Chief Executive Councillor mentioned that the magnitude of the problem was enormous. As an example, he said that the demand for water in Delhi by 2001 would be around 1200 m.g.d. The garbage which was of the order of 2700 tonnes a day as of now would be as high as 9000 tonnes a day by 2001. The Chief Executive Councillor informed the Board members of the successful experiment of extracting gas and producing power from the municipal garbage, being carried out in Delhi. He added that if a similar system could be replicated, it would help mitigate to a great extent the problem of energy supply even in the adjoining States.

Shri Veeraraghavan, Joint Secretary(Finance), pointed out that in the summary interim plan, the financial implications spoke only of expenditure. It would, however, be proper to simultaneously look at and take note of revenue generation too as a result of the proposed investment in the Region.

Having considered and endorsed the set of various policies, the Board also approved the Draft Interim Plan. A presentation of the Plan would be made before the Prime Minister in the near future.

Supplementary Agenda Item
Delegation of powers by the
National Capital Region Planning Board

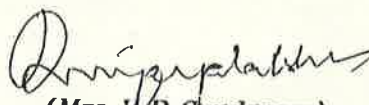
Since the work relating to National Capital Region is at present under the charge of Special Secretary in the Ministry of Urban Development, in order to enable the Special Secretary to preside over the meetings of the Personnel Group or Project Sanctioning and Monitoring Group, the Member Secretary proposed an amendment to this effect and the Board approved the proposed amendment.

The meeting of the Board concluded with vote of thanks to the Chair.

No.K.14011/39/86-NCRPB
NATIONAL CAPITAL REGION
PLANNING BOARD
C WING NIRMAN BHAVAN

New Delhi, dated 15.9.1986.

Copy forwarded for information and appropriate action to all the Members of the Board.


(Mrs V.R. Sundaram)
DEPUTY DIRECTOR